

Rating Rationale

December 28, 2023 | Mumbai

Surat Municipal Corporation

Rating Reaffirmed

Rating Action

| Rs.200 Crore Bond | CRISIL AA+/Stable (Reaffirmed) | | | | |
|--|--------------------------------|--|--|--|--|
| Note: None of the Directors on CRISIL Ratings Limited's Board are members of rating committee and thus do not participate in discussion or assignment of any | | | | | |

ratings. The Board of Directors also does not discuss any ratings at its meetings. 1 crore = 10 million

Refer to Annexure for Details of Instruments & Bank Facilities

Detailed Rationale

CRISIL Ratings has reaffirmed its 'CRISIL AA+/Stable' rating on the taxable bonds of Surat Municipal Corporation (SMC).

The rating continues to reflect the strength of trustee-administered escrow account, payment mechanism and adequate liquidity in the form of a debt service reserve account (DSRA) amounting to 12 months of interest servicing (payment mechanism for coupon and redemption is given in the annexure).

The rating also reflects the strong creditworthiness and low performance risk of the originator, high debt service coverage ratio (DSCR) leading to low impact of future flow on originators' other obligations, additional security in the form of DSRA created before pay-in, presence of a payment structure and recourse to the originator.

The rating also considers the robust operating performance and strong financial risk profile of the corporation, driven by healthy operating surplus, small debt, superior liquidity, and adequate debt protection metrics. Furthermore, SMC has a sound economic base, adequate service levels, optimal collection efficiency of taxes and charges, and good reform orientation.

These strengths are partially offset by heavy reliance on state government grants and large capital expenditure (capex) requirement.

Analytical Approach

To arrive at its rating, CRISIL Ratings has applied its criteria on future flow securitisation.

Key Rating Drivers & Detailed Description

Strengths:

Strength of the escrow mechanism

The escrow and bond payment mechanism provide adequate strength to the bond issuance. The tax receipts escrowed at collection, trustee-managed escrow mechanism and payment structure with recourse to originator ensure adequate safety for timely debt repayment to investors. The creation of the DSRA before pay-in and maintenance of the same throughout the tenure of the bond further enhance the strength of the structure. The DSCR is also expected to be high throughout the tenure of the bond.

Strong financial performance, reflected in healthy operating surplus

Revenue includes income from collection of property tax, user charges for water and sewerage service, income from other taxes such as professional tax, octroi compensation, other revenue grants, and other non-tax income. Revenue surplus is healthy, backed by strong property tax collection and steady receipt of grants from the state government in lieu of octroi and non-tax income comprising town development income. Fiscal 2023 revenue surplus of Rs 396 crore was in line with the previous fiscal's surplus of Rs 408 crore, given increased establishment expenses. The corporation has revised property tax, other tax and user charges, which increased revenue surplus (before sinking fund contribution) to Rs 485 crore as of November 2023 (vs Rs 436 crore for the full fiscal 2023).

Strong financial risk profile

Healthy operating surplus has helped to fund the increasing capex through internal cash accrual, leading to low reliance on debt. As on March 31, 2023, outstanding debt was Rs 200 crore (on account of municipal bonds raised in March 2019). Robust cash flow generates ample liquidity. Unencumbered cash and cash equivalents stood at over Rs 645 crore as on March 31, 2023, including bank balance and fixed deposits. SMC is expected to maintain its cash balances over the medium term.

The corporation has large capex planned under the Atal Mission for Rejuvenation and Urban Transformation (AMRUT) and Smart City projects, which is being funded through a mix of government grants and own revenue surplus. Despite the debt, debt protection metrics have remained strong and should remain so over the medium term due to no incremental borrowings as on date.

Adequate service levels and healthy collection efficiency of taxes and charges

SMC has strong civic infrastructure and robust delivery systems. This is reflected in good water supply coverage, adequate road and sewerage networks, and improving drainage and solid waste management practices.

Current collection efficiency of property tax has steadily increased after Covid to ~94% from ~91% in FY22. Cost of recovery for essential services is among the highest compared with other corporations in the state. Implementation of AMRUT and Smart City projects should further drive improvement in service-level arrangements and result in increased collection efficiency of taxes and charges.

Sound economic base

The robust industrial base of Surat, its favourable location, strategic importance in the state, and high per-capita income have led to sound economic base. Industries in Gujarat have flourished due to favourable state government policies, affordable cost of living, surplus labour, and low transportation cost.

Weaknesses:

High dependence on state government grants

Although the share of grants and compensation from the state government has steadily reduced to 25% in fiscal 2023 from 45% in fiscal 2013, it continues to be a major part of total revenue receipts. Since the abolition of octroi in fiscal 2008, the corporation has been consistently receiving compensation from the state government. In fiscal 2023, Rs 774 crore was received as octroi compensation. With rise in property tax rates and non-tax revenue, dependence on government grants is likely to further reduce over the medium term. Additionally, SMC has strong liquidity to partly fund proposed capex in case of any delay in receipt of the grants.

Large capex requirement

The large capex requirement over the medium term would be for implementing the AMRUT and Smart City schemes, Dumas sea face, Barrage projects and other planned expenditure. The estimated project cost under these schemes is ~Rs 5,000 crore, spread over five fiscals.

A healthy operating surplus is likely to be maintained and no sizeable debt is expected to be contracted. However, any significant increase in capex, leading to substantial incremental debt, could weaken financial risk profile and will remain a key rating monitorable.

Liquidity: Superior

Liquidity is driven by healthy revenue surplus of ~Rs 400 crore annually over the past five fiscals, and unencumbered cash and bank balance of over Rs 645 crore as on March 31, 2023. SMC is likely to maintain unencumbered cash and bank balance and continue to generate healthy operating surplus to meet future debt obligation and part-funded capex.

Outlook: Stable

SMC will continue to generate healthy operating surplus over the medium term while maintaining strong debt protection metrics.

Rating Sensitivity factors

Upward factors

- Significant improvement in service arrangements such as water supply, sewerage, and solid waste management
- Increased collection efficiency in existing own-revenue sources and generation of income from additional sources
- Substantial and sustained increase in operating surplus to over 30%

Downward Factors

- Significant decline in collection of property tax
- Fall in operating surplus to below 15% on a sustainable basis, thereby weakening debt protection metrics
- Reduction in support from the state government in terms of adequacy and timeliness of octroi compensation, and availability of funds under AMRUT and Smart City schemes and other grants
- Any adverse change in the payment structure mechanism

About the Company

SMC is one of the largest municipal corporations in Gujarat and governed by the Bombay Provincial Municipal Corporation Act, 1949, as amended by the Government of Gujarat. It has jurisdiction over 462.15 square kilometres. Services include water supply, sewerage disposal, solid waste management, primary education, public safety, transportation, and slum improvement.

Key Financial Indicators

| As on / for the period ended March 31 | Units | 2023 | 2022 |
|---------------------------------------|----------|------|------|
| Revenue receipts | Rs crore | 3612 | 3370 |
| Revenue surplus | Rs crore | 396 | 408 |
| Revenue surplus/ revenue receipts | % | 11 | 12 |

Any other information:

Broad contours of the escrow structure:

a) The tenure is five years with half-yearly coupon payment

b) Bullet/full redemption at the end of five years

c) Escrow of property tax and user charges collected by and due to SMC-eligible bondholders and lenders shall have first and pari passu charge over the escrow account, debt service account (DSA), and the collection account(s).

d) Establishing separate DSA, DSRA, interest payment accounts (IPA), and sinking fund accounts (SFA) with the escrow banker as per the terms of each series. Bondholders/lenders of a particular series have first and pari passu charge over DSA, DSRA, IPA, and SFA for the respective series.

e) In case of any shortfall during transfer from the escrow account to DSA, SMC shall compensate with funds from other account(s) to DSA.

Interest payment mechanism

T – Interest payment date

| Day | |
|------|---|
| T-25 | The trustees shall check the amount lying to the credit of IPA. In case of any shortfall in |
| 1-25 | amount, the trustees shall intimate SMC |
| T-15 | SMC shall make good the shortfall in the IPA, if applicable |

| T-14 | In case of shortfall, trustees shall trigger the payment mechanism and instruct the bank to transfer the shortfall amount from the DSRA to the IPA |
|------|---|
| T-10 | The bank shall transfer the shortfall amount, if applicable* |
| Т | Interest payment is done |

*Any amount drawn from the DSRA should be deposited back in the account

Redemption mechanism

| T – Redemption date | |
|---------------------|---|
| Day | |
| T-25 | The trustees shall check the amount lying to the credit of the SFA. In case of any shortfall in amount, the trustees shall intimate SMC |
| T-15 | SMC shall make good the shortfall in the SFA |
| Т | Redemption payment is done |

Any other information: Not Applicable

Note on complexity levels of the rated instrument:

CRISIL Ratings' complexity levels are assigned to various types of financial instruments and are included (where applicable) in the 'Annexure - Details of Instrument' in this Rating Rationale.

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Annexure - Details of Instrument(s)

| ISIN | Type of instrument | Date of allotment | Coupon | Maturity date | Issue size (Rs.Crore) | Complexity Level | Rating assigned with outlook |
|--------------|-----------------------|-------------------|--------|------------------|--------------------------|---------------------|---------------------------------|
| INE05NX24015 | Taxable bonds | 01-Mar- 2019 | 8.68% | 01-Mar- 2024 | 200 | Simple | CRISIL AA+/Stable |

Annexure - Rating History for last 3 Years

| | | Current | | 2023 | (History) | 2 | 022 | 2 | 021 | 2 | 020 | Start of 2020 |
|------------|------|-----------------------|----------------------|----------|----------------------|----------|----------------------|----------|----------------------|----------|----------------------|----------------------|
| Instrument | Туре | Outstanding Amount | Rating | Date | Rating | Date | Rating | Date | Rating | Date | Rating | Rating |
| Bond | LT | 200.0 | CRISIL AA+/Stable | 18-01-23 | CRISIL AA+/Stable | 19-01-22 | CRISIL AA+/Stable | 26-02-21 | CRISIL AA+/Stable | 28-02-20 | CRISIL AA+/Stable | CRISIL AA+/Stable |

All amounts are in Rs.Cr.

Criteria Details

| Links to related criteria | |
|--|--|
| Rating Criteria for Municipal and Urban Local Bodies | |
| CRISILs rating methodology for future flow securitisation | |
| The Rating Process | |
| CRISILs Bank Loan Ratings - process, scale and default recognition | |
| CRISILs Approach to Financial Ratios | |
| Understanding CRISILs Ratings and Rating Scales | |

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